

**REGIONAL GREENHOUSE  
GAS INITIATIVE, INC.**

**Financial Statements  
for the year ended  
December 31, 2015**

**Independent Auditor's Report**

To the Board of Directors  
Regional Greenhouse Gas Initiative, Inc.

We have audited the accompanying financial statements of Regional Greenhouse Gas Initiative, Inc. which comprise the statement of financial position as of December 31, 2015 and December 31, 2014 and the related statements of activities, functional expenses and cash flows for the years then ended and the related notes to the financial statements.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Regional Greenhouse Gas Initiative, Inc. as of December 31, 2015 and December 31, 2014 and the results of its activities and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

*Condon O'Meara McGinty + Donnelly LLP*

April 8, 2016

## REGIONAL GREENHOUSE GAS INITIATIVE, INC.

## Statement of Financial Position

## Assets

	<u>December 31</u>	
	<u>2015</u>	<u>2014</u>
<b>Current assets</b>		
Cash	\$ 1,128,374	\$ 1,179,462
Prepaid expenses and other assets	<u>13,494</u>	<u>13,967</u>
Total current assets	1,141,868	1,193,429
<b>Property and equipment, net of accumulated depreciation of \$16,066 in 2015 and \$13,963 in 2014</b>	<u>2,745</u>	<u>4,848</u>
<b>Total assets</b>	<b><u>\$ 1,144,613</u></b>	<b><u>\$ 1,198,277</u></b>

## Current Liabilities and Unrestricted Net Assets

<b>Current liabilities</b>		
Accounts payable and accrued expenses	\$ 289,225	\$ 102,888
Deferred state revenue	774,544	1,017,024
Deferred state revenue – program meeting support	<u>37,538</u>	<u>37,538</u>
Total current liabilities	1,101,307	1,157,450
<b>Unrestricted net assets</b>	<u>43,306</u>	<u>40,827</u>
<b>Total current liabilities and unrestricted net assets</b>	<b><u>\$ 1,144,613</u></b>	<b><u>\$ 1,198,277</u></b>

See notes to financial statements.

**REGIONAL GREENHOUSE GAS INITIATIVE, INC.**

**Statement of Activities**

	<b>Year Ended</b>	
	<b>December 31</b>	
	<u><b>2015</b></u>	<u><b>2014</b></u>
<b>Revenue</b>		
State revenue	\$ 1,824,958	\$ 1,908,800
Interest	2,479	1,568
Total revenue	<u>1,827,437</u>	<u>1,910,368</u>
<b>Expenses</b>		
Program services		
Direct	901,600	1,040,234
Indirect	556,485	529,180
Management and general	<u>366,873</u>	<u>339,386</u>
Total expenses	<u>1,824,958</u>	<u>1,908,800</u>
<b>Increase in unrestricted net assets</b>	<b>2,479</b>	<b>1,568</b>
<b>Unrestricted net assets, beginning of year</b>	<u><b>40,827</b></u>	<u><b>39,259</b></u>
<b>Unrestricted net assets, end of year</b>	<u><b>\$ 43,306</b></u>	<u><b>\$ 40,827</b></u>

See notes to financial statements.

## REGIONAL GREENHOUSE GAS INITIATIVE, INC.

**Statement of Functional Expenses**  
**For the Year Ended December 31, 2015**  
**(with Summarized Comparative Information For the Year Ended December 31, 2014)**

Expenses	<u>2015</u>				<u>2014</u>
	<u>Program Services</u>		<u>Management and</u>		<u>Total</u>
	<u>Direct</u>	<u>Indirect</u>	<u>General</u>	<u>Total</u>	
Salaries and wages	\$ -	\$ 368,387	\$ 150,468	\$ 518,855	\$ 493,927
Auctions	360,000	-	-	360,000	420,000
Technical analysis and evaluation	107,998	-	-	107,998	127,833
Market monitoring	184,777	-	-	184,777	185,740
Emissions Allowance Tracking System	248,825	-	-	248,825	306,661
Payroll taxes and employees' benefits	-	102,151	50,313	152,464	142,383
Financial and accounting services	-	-	74,280	74,280	72,108
Occupancy	-	29,814	12,778	42,592	42,374
Telephone, internet and service contracts	-	22,058	10,237	32,295	38,766
Meetings and other	-	3,450	6,880	10,330	4,961
Bank Fees	-	-	6,270	6,270	11,924
Audit	-	-	26,700	26,700	26,000
Insurance	-	12,368	5,423	17,791	17,161
Legal fees	-	14,889	14,980	29,869	5,107
Depreciation	-	-	2,103	2,103	2,729
Office supplies	-	71	1,911	1,982	2,122
Website maintenance	-	138	322	460	2,788
Furniture and fixtures	-	-	1,539	1,539	655
Outreach and communications	-	2,561	2,409	4,970	3,060
Travel	-	598	260	858	2,501
<b>Total expenses</b>	<b><u>\$ 901,600</u></b>	<b><u>\$ 556,485</u></b>	<b><u>\$ 366,873</u></b>	<b><u>\$1,824,958</u></b>	<b><u>\$1,908,800</u></b>

See notes to financial statements.

## REGIONAL GREENHOUSE GAS INITIATIVE, INC.

**Statement of Functional Expenses**  
**For the Year Ended December 31, 2014**

<b>Expenses</b>	<b>Program Services</b>		<b>Management and General</b>	<b>Total</b>
	<b>Direct</b>	<b>Indirect</b>	<b>General</b>	<b>Total</b>
Salaries and wages	\$ -	\$ 350,688	\$ 143,239	\$ 493,927
Auctions	420,000	-	-	420,000
Technical analysis and evaluation	127,833	-	-	127,833
Market monitoring	185,740	-	-	185,740
Emissions Allowance Tracking System	306,661	-	-	306,661
Payroll taxes and employees' benefits	-	95,244	47,139	142,383
Financial and accounting services	-	-	72,108	72,108
Occupancy	-	29,662	12,712	42,374
Telephone, internet and service contracts	-	27,021	11,745	38,766
Meetings and other	-	1,488	3,473	4,961
Bank Fees	-	3,613	8,311	11,924
Audit	-	-	26,000	26,000
Insurance	-	11,752	5,409	17,161
Legal fees	-	2,570	2,537	5,107
Depreciation	-	-	2,729	2,729
Office supplies	-	566	1,556	2,122
Website maintenance	-	2,277	511	2,788
Furniture and fixtures	-	-	655	655
Outreach and communications	-	2,085	975	3,060
Travel, net	-	2,214	287	2,501
<b>Total expenses</b>	<b>\$1,040,234</b>	<b>\$ 529,180</b>	<b>\$ 339,386</b>	<b>\$1,908,800</b>

See notes to financial statements.

**REGIONAL GREENHOUSE GAS INITIATIVE, INC.**

**Statement of Cash Flows**

	<b>Year Ended</b>	
	<b>December 31</b>	
	<u>2015</u>	<u>2014</u>
<b>Cash flows from operating activities</b>		
Increase in unrestricted net assets	\$ 2,479	\$ 1,568
Adjustment to reconcile increase in unrestricted net assets to net cash provided by (used in) operating activities		
Depreciation	2,103	2,729
Decrease in prepaid expenses and other assets	473	4,077
Increase (decrease) in current liabilities		
Accounts payable and accrued expenses	186,337	20,690
Deferred state revenue	<u>(242,480)</u>	<u>353,174</u>
Net cash provided by (used in) operating activities	(51,088)	382,238
<b>Cash flows (used in) investing activities</b>		
Acquisitions of property and equipment	<u>-</u>	<u>(6,311)</u>
<b>Increase (decrease) in cash</b>	<b>(51,088)</b>	<b>375,927</b>
<b>Cash, beginning of year</b>	<u><b>1,179,462</b></u>	<u><b>803,535</b></u>
<b>Cash, end of year</b>	<u><b>\$ 1,128,374</b></u>	<u><b>\$ 1,179,462</b></u>

See notes to financial statements.

**REGIONAL GREENHOUSE GAS INITIATIVE, INC.****Notes to Financial Statements  
December 31, 2015 and December 31, 2014****Note 1 – Nature of organization**

Regional Greenhouse Gas Initiative, Inc. (the “Corporation”) is a non-profit, non-stock, corporation with no members established pursuant to a Memorandum of Understanding (the “MOU”) entered into by a number of U.S. states. The current signatories to the MOU are Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New York, Rhode Island and Vermont (the “Signatory States”). The exclusive purposes for which the Corporation is formed are to provide technical and scientific advisory services to the Signatory States in the development and implementation of a multi-state cap and trade, greenhouse gas control program, known as the Regional Greenhouse Gas Initiative (“RGGI”) (or its successor), to reduce air pollutants that contribute to climate change, and to perform any other charitable or scientific function related to the reduction of greenhouse gas emissions or the increase in carbon sequestration at the request of the Signatory States. The Internal Revenue Service has determined that the Corporation is exempt from federal income tax pursuant to Section 501(c)(3) of the Internal Revenue Code (“IRC”) and is not a private foundation pursuant to Section 509 (a) (1) of the IRC. Contributions to the Corporation are deductible pursuant to Section 170 of the IRC.

The Corporation is governed by a Board of Directors, made up of two agency heads from each Signatory State who serve as directors of the Corporation *ex officio*. As provided in the By-laws of the Corporation, the directors serving *ex officio* are as follows: (1) the chair, or the commissioner designated by the chair, of the Signatory State’s energy regulatory agency; (2) the chief executive of the Signatory State’s environmental regulatory agency or department; or (3) in the event that the Governor of a Signatory State determines that a state official other than the aforementioned individuals is the appropriate representative to act as a director, the Governor of that Signatory State must notify the chair of the Corporation in writing and such other official shall be a director from that Signatory State.

The Signatory States provide funds for the Corporation’s activities. Each Signatory State has entered into a contract with the Corporation, which establishes, among other things, the amount to be contributed by that Signatory State to the Corporation for its services and the specific technical and advisory services to be provided by the Corporation to or on behalf of that Signatory State.

The technical and scientific advisory services to be provided to the Signatory States generally include the development and implementation of (1) a regional system for tracking emissions and emissions allowances, to support emissions inventory management, allowance trading, compliance and program analysis and user security; (2) guidance for offset projects and an accreditation process for independent verifiers of offset projects; (3) a tracking system for offset project submittals, approvals and supporting documentation; (4) a regional allowance auction platform, including pre-auction services, conduct of the auction, and post-auction services; and (5) monitoring and auditing services for both allowance auctions and the secondary allowance market. The Corporation is authorized to subcontract with outside vendors to fulfill its duties under its contracts with the Signatory States.



**REGIONAL GREENHOUSE GAS INITIATIVE, INC.****Notes to Financial Statements (continued)  
December 31, 2015 and December 31, 2014****Note 1 – Nature of organization (continued)**

One aspect of the auction services the Corporation provides are financial settlement services on behalf of the Signatory States offering emissions allowances at each auction. Financial security from auction participants is deposited into an account currently maintained at Bank of New York Mellon under the title “RGGI, Inc. as agent for the Signatory States of the Regional Greenhouse Gas Initiative” and is held in that account subject to the terms in the auction notice issued by the Signatory States offering emissions allowances. At the conclusion of each auction, the Corporation arranges for the transfer of funds in appropriate amounts to the Signatory States in payment for the emissions allowances purchased at that auction, and excess funds are returned to auction participants. The Corporation’s receipt and management of these funds is solely as agent for the Signatory States. The Corporation has no legal right to retain any portion of these funds or to transfer them to its own account. The interest earned, if any, will be used to defray the cost of future auctions.

The Corporation is a technical assistance organization only. It has no regulatory or enforcement authority with respect to any existing or future program of any Signatory State. All such sovereign authority is reserved to each Signatory State.

**Note 2 – Summary of significant accounting policies****Basis of presentation**

The financial statements of the Corporation have been prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. The following comprise the significant accounting policies of the Corporation:

**Net assets**

Under accounting principles generally accepted in the United States of America, net assets and revenue, expenses, gains and losses are classified based on the existence or absence of donor-imposed restrictions.

Unrestricted net assets consist of amounts that can be spent at the discretion of the Board of Directors. Temporarily restricted net assets consist of contributions that are restricted by the donor for a specific purpose or relate to future periods. Permanently restricted net assets consist of contributions that are restricted by the donor in perpetuity. The Corporation did not receive any temporarily or permanently restricted contributions during 2015 or 2014.

**Revenue recognition**

Once the Corporation’s budget is determined, an amount is billed to each Signatory State based upon an emissions allocation. These amounts are recorded as deferred state revenue on the statement of financial position. Revenue is recorded on a monthly basis equal to the Corporation’s operating and program expenses.

**REGIONAL GREENHOUSE GAS INITIATIVE, INC.****Notes to Financial Statements (continued)  
December 31, 2015 and December 31, 2014****Note 2 – Summary of significant accounting policies (continued)**Contributed services

Organizations are required to recognize contributions of services if they create or enhance non-financial assets, or require specialized skills, are provided by individuals possessing those skills and typically would have been purchased if not provided in-kind. Board members volunteer their time and perform a variety of tasks that assist the Corporation. These services do not meet the criteria to be recorded and have not been included in the accompanying financial statements.

Cash equivalents

The Corporation deems highly liquid investments with original maturities of 90 days or less to be cash equivalents. The Corporation had no cash equivalents at December 31, 2015 or December 31, 2014.

Property and equipment

Property and equipment, which consist of furniture and fixtures, is recorded at cost. Depreciation is computed using the straight-line method over the estimated useful lives of the assets, which is five (5) years. Acquisitions of property and equipment exceeding \$5,000 and with a useful life greater than one year are capitalized.

Allocation of expenses

The cost of providing the various programs and other activities has been summarized on a functional basis. Accordingly, certain costs have been allocated among the programs and supporting services. Program services are divided into two categories:

Direct program services

These are expenses incurred by the Corporation for direct costs related to the five main functions of the Corporation: auctions, emissions allowance tracking systems, market monitoring, program review and evaluation and technical papers, that is paid to outside contractors.

Indirect services

These are expenses incurred by the Corporation for direct costs that are incurred by management of the Corporation relating to the five main functions of the Corporation as described above.

Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements. Actual results could differ from these estimates.

**REGIONAL GREENHOUSE GAS INITIATIVE, INC.****Notes to Financial Statements (continued)  
December 31, 2015 and December 31, 2014****Note 2 – Summary of significant accounting policies (continued)****Subsequent events**

The Corporation has evaluated subsequent events and transactions for potential recognition or disclosure through April 8, 2016, which is the date the financial statements were available to be issued.

**Concentrations of credit risk**

The Corporation's financial instruments that are potentially exposed to concentrations of credit risk consist of cash. The Corporation places its cash with what it believes to be quality financial institutions. In addition, the Corporation places its cash holdings in different financial institutions to have the full benefit of the Federal Deposit Insurance Corporation (FDIC) coverage. The Corporation believes no significant risk of loss is likely as a result of credit risk concentrations with respect to its cash.

**Note 3 – Funding**

The Corporation is funded by contributions from the nine (9) Signatory States of proportionate shares of the cost of the annual budget as approved by the Corporation's Board of Directors. Each Signatory State has two seats on the Corporation's Board of Directors, and these board members are usually selected from the directors of a State's public utilities commission, environmental protection agency, or energy department, as described in note 1.

The total contributed by all Signatory States during 2015 and 2014 was \$1,824,958 and \$1,908,800, respectively. In addition, during 2015 and 2014, several states paid an aggregate of \$774,544 and \$1,017,024, respectively, in advance for proportional funding costs, which are shown as deferred state revenue on the statement of financial position.

**Note 4 – Auction process**

One of the main functions of the Corporation is to administer the entire auction process of carbon dioxide (CO<sub>2</sub>) allowances for the participating states. The Corporation administered four (4) auctions during 2015 and 2014.

Each CO<sub>2</sub> allowance auction is conducted in accordance with the statutory and/or regulatory authority of each Signatory State offering CO<sub>2</sub> allowances for sale in that auction. These uniform price sealed quarterly auctions are designed to prevent price collusion by the bidders and are monitored by an independent third party vendor (see note 6).

Each State's number of allowances is specified in the statutes and/or regulations authorizing its CO<sub>2</sub> allowance budget. Allowances of any participating state are recognized by the CO<sub>2</sub> Budget Trading Program of each of the participating states even if that particular state is not participating in the auction.

**REGIONAL GREENHOUSE GAS INITIATIVE, INC.****Notes to Financial Statements (continued)  
December 31, 2015 and December 31, 2014****Note 5 – Retirement plan**

The Corporation maintains a 403(b) plan whereby eligible employees may elect to defer contributions from their salary up to the limits established by the Internal Revenue Code. The Corporation will contribute up to 10% of an employee's annual compensation. Employees are vested in the Corporation matching contribution after 18 months of employment. The Corporation's cost for the years ended December 31, 2015 and December 31, 2014 totaled \$51,885 and \$47,220, respectively. These costs are included in payroll taxes and employees benefits in the statement of functional expenses.

**Note 6 – Commitments****Program commitments**

The Corporation receives funding under contracts and agreements from the Signatory States. Payments received under these arrangements are subject to audit by each Signatory State. Upon audit, if discrepancies are discovered, the Corporation could be held responsible for reimbursing the amount in question. As of the date of this report, no audit has been requested by any of the Signatory States.

The auction platform was created and is monitored by an unrelated independent contractor who is responsible for the integrity of the process. In addition, this independent contractor is responsible for verifying the collateral issued by the underlying institution for each bid made by an auction bidder. As of December 31, 2015 and December 31, 2014, the total cost provided was \$360,000 and \$420,000, respectively.

The Corporation has a program contract with an independent contractor to provide services supporting the offset of the signatory States' CO<sub>2</sub> budget trading programs through development of model application and submittal materials and model guidance, as defined in the program contract. The Corporation has an agreement with two independent contractors to provide for supporting services with respect to its technical analysis and evaluation of the signatory states CO<sub>2</sub> budget trading programs. The total expenses, labeled technical analysis and evaluation, for the years ended December 31, 2015 and December 31, 2014 were \$107,998 and \$127,833, respectively.

The Corporation has an agreement with an independent contractor to serve as the market monitor for the RGGI CO<sub>2</sub> allowance market. This independent contractor monitors the conduct of the market participants in both the primary auctions and the secondary market to identify indications of market manipulation or collusion. It also reviews the administration of the auctions performed by the independent contractor referred to above. The total expenses for the years ended December 31, 2015 and December 31, 2014 were \$184,777 and \$185,740, respectively.

The Corporation has an agreement with an independent contractor to administer and otherwise manage the development and implementation of an emissions and allowance tracking system. The total expenses for the years ended December 31, 2015 and December 31, 2014 were \$248,825 and \$306,661, respectively.

**REGIONAL GREENHOUSE GAS INITIATIVE, INC.****Notes to Financial Statements (continued)  
December 31, 2015 and December 31, 2014****Note 6 – Commitments (continued)**Office space

As of the date of this report, the Corporation's space license agreement with the New York State Office of General Services for space in common with the New York State Department of Public Service (DPS) for conducting its programs has expired. The Corporation is currently using its office space as a holdover tenant on a month-to-month basis, in accordance with a section of the license agreement.

The occupancy costs and related charges totaled \$42,592 and \$42,374 for the years ended December 31, 2015 and December 31, 2014, respectively.

During the license period, the Corporation is permitted to use the furniture, electronic, and computer equipment in the licensed space. The use of some of this equipment is subject to an additional monthly charge.