Financial Statements for the year ended December 31, 2014

# CONDON O'MEARA MCGINTY & DONNELLY LLP

#### **Independent Auditor's Report**

To the Board of Directors Regional Greenhouse Gas Initiative, Inc. Certified Public Accountants

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We have audited the accompanying financial statements of Regional Greenhouse Gas Initiative, Inc. which comprise the statement of financial position as of December 31, 2014 and December 31, 2013 and the related statements of activities, functional expenses and cash flows for the years then ended and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Regional Greenhouse Gas Initiative, Inc. as of December 31, 2014 and December 31, 2013 and the results of its activities and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Condon O'Meara Mc Ginty+Donnelly WP

April 14, 2015

#### **Statement of Financial Position**

#### Assets

	December 31			31
		2014		2013
Current assets		•		
Cash	\$	1,179,462	\$	803,535
Prepaid expenses and other assets		13,967		18,044
Total current assets		1,193,429		821,579
Property and equipment, net of accumulated depreciation of \$13,963 in 2014 and \$11,234 in 2013		4,848	_	1,266
Total assets	<u>\$</u>	1,198,277	<u>\$</u>	822,845

#### **Current Liabilities and Unrestricted Net Assets**

#### **Current liabilities**

Total current liabilities and unrestricted net assets	<u>\$</u>	1,198,277	<u>\$</u>	822,845
Unrestricted net assets		40,827		39,259
Total current liabilities		1,157,450		783,586
Deferred state revenue – program meeting support	<del></del>	37,538	_	37,538
Deferred state revenue		1,017,024		663,850
Accounts payable and accrued expenses	\$	102,888	\$	82,198

#### **Statement of Activities**

	Year Ended December 31		
	2014	2013	
Revenue			
State revenue	\$ 1,908,800	\$ 1,773,312	
Interest	1,568	1,487	
Total revenue	1,910,368	1,774,799	
Expenses			
Program services			
Direct	1,040,234	869,790	
Indirect	529,180	554,684	
Management and general	<u>339,386</u>	348,838	
Total expenses	<u>1,908,800</u>	1,773,312	
Increase in unrestricted net assets	1,568	1,487	
Unrestricted net assets, beginning of year	39,259	37,772	
Unrestricted net assets, end of year	<u>\$ 40,827</u>	\$ 39,259	

## Statement of Functional Expenses For the Year Ended December 31, 2014 (with Summarized Comparative Information For the Year Ended December 31, 2013)

	2014			2013	
			Management		
	Program Services		and		
	<u>Direct</u>	<u> Indirect</u>	<u>General</u>	Total	<u>Total</u>
Expenses					
Salaries and wages	\$ -	\$ 350,688	\$ 143,239	\$ 493,927	\$ 515,369
Auctions	420,000	-	-	420,000	420,000
Technical analysis and					
evaluation	127,833	-	-	127,833	100,438
Market monitoring	185,740	-	-	185,740	186,190
<b>Emissions Allowance</b>					
Tracking System	306,661	-	-	306,661	163,162
Payroll taxes and		•			
employees' benefits	-	95,244	47,139	142,383	153,525
Financial and					
accounting services	-	-	72,108	72,108	69,300
Occupancy	-	29,662	12,712	42,374	42,203
Telephone, internet					
and service contracts		27,021	11,745	38,766	28,304
Meetings and other	-	5,101	11,784	16,885	24,235
Audit	-	<u></u>	26,000	26,000	26,000
Insurance	-	11,752	5,409	17,161	17,575
Legal fees	-	2,570	2,537	5,107	8,281
Program meeting					
support	-	-		-	683
Depreciation	-	-	2,729	2,729	2,496
Office supplies	-	566	1,556	2,122	1,899
Website maintenance	-	2,277	511	2,788	9,256
Furniture and fixtures	-		655	655	1,759
Outreach and					
communications	-	2,085	975	3,060	25
Travel, net		2,214	287	2,501	2,612
Total expenses	\$1,040,234	<u>\$ 529,180</u>	<u>\$ 339,386</u>	\$1,908,800	<u>\$1,773,312</u>

#### Statement of Functional Expenses For the Year Ended December 31, 2013

	2013				
			Management		
	Program Services		and		
	Direct Indirect		<u>General</u>	<u>Total</u>	
Expenses					
Salaries and wages	\$ -	\$ 365,912	\$ 149,457	\$ 515,369	
Auctions	420,000	₩	-	420,000	
Technical analysis and					
evaluation	100,438	-	-	100,438	
Market monitoring	186,190		-	186,190	
Emissions Allowance					
Tracking System	163,162	-	-	163,162	
Payroll taxes and					
employees' benefits	-	102,856	50,669	153,525	
Financial and					
accounting services	-	-	69,300	69,300	
Occupancy	<b></b>	29,542	12,661	42,203	
Telephone, internet					
and service contracts	-	19,553	8,751	28,304	
Meetings and other	••	13,116	11,119	24,235	
Audit	-	-	26,000	26,000	
Insurance	-	12,301	5,274	17,575	
Legal fees	-	4,117	4,164	8,281	
Program meeting					
support		683	-	683	
Depreciation	-	-	2,496	2,496	
Office supplies	-	-	1,899	1,899	
Website maintenance	-	4,935	4,321	9,256	
Furniture and fixtures	••	-	1,759	1,759	
Outreach and					
communications	-	-	25	25	
Travel, net		1,669	943	2,612	
Total expenses	<u>\$ 869,790</u>	<u>\$ 554,684</u>	<u>\$ 348,838</u>	\$1,773,312	

#### **Statement of Cash Flows**

		Year Ended December 31			
		2014		2013	
Cash flows from operating activities					
Increase in unrestricted net assets	\$	1,568	\$	1,487	
Adjustment to reconcile increase in unrestricted					
net assets to net cash provided by (used in)					
operating activities					
Depreciation		2,729		2,496	
Decrease in current assets					
Prepaid expenses and other assets		4,077		2,967	
Increase (decrease) in current liabilities				45.4.5.5	
Accounts payable and accrued expenses		20,690		(81,016)	
Deferred state revenue		353,174		(184,178)	
Deferred state revenue – program				(600)	
meeting support		<u>-</u>	•	(683)	
Net cash provided by (used in)		202 222		(0.50,005)	
operating activities		382,238		(258,927)	
Cash flows (used in) investing activities					
Acquisitions of property and equipment		(6,311)			
Increase (decrease) in cash		375,927		(258,927)	
Cash, beginning of year	<b></b>	803,535		1,062,462	
Cash, end of year	<u>\$</u>	1,179,462	<u>\$</u>	803,535	

#### Notes to Financial Statements December 31, 2014 and December 31, 2013

#### Note 1 – Nature of organization

Regional Greenhouse Gas Initiative, Inc. (the "Corporation") is a non-profit, non-stock, corporation with no members established pursuant to a Memorandum of Understanding (the "MOU") entered into by a number of U.S. states. The current signatories to the MOU are Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New York, Rhode Island and Vermont (the "Signatory States"). The exclusive purposes for which the Corporation is formed are to provide technical and scientific advisory services to the Signatory States in the development and implementation of a multi-state cap and trade, greenhouse gas control program, known as the Regional Greenhouse Gas Initiative ("RGGI") (or its successor), to reduce air pollutants that contribute to climate change, and to perform any other charitable or scientific function related to the reduction of greenhouse gas emissions or the increase in carbon sequestration at the request of the Signatory States. The Internal Revenue Service has determined that the Corporation is exempt from federal income tax pursuant to Section 501(c)(3) of the Internal Revenue Code ("IRC") and is not a private foundation pursuant to Section 509 (a) (1) of the IRC. Contributions to the Corporation are deductible pursuant to Section 170 of the IRC. As of December 31, 2014, no amounts have been recognized for uncertain income tax positions. In addition, the Corporation's tax returns for 2011 and forward are subject to the usual review by the appropriate authorities.

The Corporation is governed by a Board of Directors, made up of two agency heads from each Signatory State who serve as directors of the Corporation *ex officio*. As provided in the By-laws of the Corporation, the directors serving *ex officio* are as follows: (1) the chair, or the commissioner designated by the chair, of the Signatory State's energy regulatory agency; (2) the chief executive of the Signatory State's environmental regulatory agency or department; or (3) in the event that the Governor of a Signatory State determines that a state official other than the aforementioned individuals is the appropriate representative to act as a director, the Governor of that Signatory State must notify the chair of the Corporation in writing and such other official shall be a director from that Signatory State.

The Signatory States provide funds for the Corporation's activities. Each Signatory State has entered into a contract with the Corporation, which establishes, among other things, the amount to be contributed by that Signatory State to the Corporation for its services and the specific technical and advisory services to be provided by the Corporation to or on behalf of that Signatory State.

The technical and scientific advisory services to be provided to the Signatory States generally include the development and implementation of (1) a regional system for tracking emissions and emissions allowances, to support emissions inventory management, allowance trading, compliance and program analysis and user security; (2) guidance for offset projects and an accreditation process for independent verifiers of offset projects; (3) a tracking system for offset project submittals, approvals and supporting documentation; (4) a regional allowance auction platform, including pre-auction services, conduct of the auction, and post-auction services; and (5) monitoring and auditing services for both allowance auctions and the secondary allowance market. The Corporation is authorized to subcontract with outside vendors to fulfill its duties under its contracts with the Signatory States.

#### Notes to Financial Statements (continued) December 31, 2014 and December 31, 2013

#### Note 1 – Nature of organization (continued)

One aspect of the auction services the Corporation provides are financial settlement services on behalf of the Signatory States offering emissions allowances at each auction. Financial security from auction participants is deposited into an account currently maintained at Bank of New York Mellon under the title "RGGI, Inc. as agent for the Signatory States of the Regional Greenhouse Gas Initiative" and is held in that account subject to the terms in the auction notice issued by the Signatory States offering emissions allowances. At the conclusion of each auction, the Corporation arranges for the transfer of funds in appropriate amounts to the Signatory States in payment for the emissions allowances purchased at that auction, and excess funds are returned to auction participants. The Corporation's receipt and management of these funds is solely as agent for the Signatory States. The Corporation has no legal right to retain any portion of these funds or to transfer them to its own account. The interest earned, if any, will be used to defray the cost of future auctions.

The Corporation is a technical assistance organization only. It has no regulatory or enforcement authority with respect to any existing or future program of any Signatory State. All such sovereign authority is reserved to each Signatory State.

#### Note 2 – Summary of significant accounting policies

#### Basis of presentation

The financial statements of the Corporation have been prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. The following comprise the significant accounting policies of the Corporation:

#### Net assets

Under accounting principles generally accepted in the United States of America, net assets and revenue, expenses, gains and losses are classified based on the existence or absence of donor-imposed restrictions.

Unrestricted net assets consist of amounts that can be spent at the discretion of the Board of Directors. Temporarily restricted net assets consist of contributions that are restricted by the donor for a specific purpose or relate to future periods. Permanently restricted net assets consist of contributions that are restricted by the donor in perpetuity. The Corporation did not receive any temporarily or permanently restricted contributions during 2014 or 2013.

#### Revenue recognition

Once the Corporation's budget is determined, an amount is billed to each Signatory State based upon an emissions allocation. These amounts are recorded as deferred state revenue on the statement of financial position. Revenue is recorded on a monthly basis equal to the Corporation's operating and program expenses.

#### Notes to Financial Statements (continued) December 31, 2014 and December 31, 2013

#### Note 2 - Summary of significant accounting policies (continued)

#### Cash equivalents

The Corporation deems highly liquid investments with original maturity dates of 90 days or less to be cash equivalents. The Corporation had no cash equivalents at December 31, 2014 or December 31, 2013.

#### Property and equipment

Property and equipment, which consists of furniture and fixtures, is recorded at cost. Depreciation is computed using the straight-line method over the estimated useful lives of the assets, which is five (5) years. Acquisitions of property and equipment exceeding \$5,000 and with a useful life greater than one year are capitalized.

#### Allocation of expenses

The cost of providing the various programs and other activities has been summarized on a functional basis. Accordingly, certain costs have been allocated among the programs and supporting services. Program services are divided into two categories:

#### Direct program services

These are expenses incurred by the Corporation for direct costs related to the five main functions of the Corporation: auctions, emissions allowance tracking systems, market monitoring, program review and evaluation and technical papers, that is paid to outside contractors.

#### Indirect services

These are expenses incurred by the Corporation for direct costs that are incurred by management of the Corporation relating to the five main functions of the Corporation as described above.

#### Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements. Actual results could differ from these estimates.

#### Subsequent events

The Corporation has evaluated subsequent events and transactions for potential recognition or disclosure through April 14, 2015, which is the date the financial statements were available to be issued.

#### Notes to Financial Statements (continued) December 31, 2014 and December 31, 2013

#### Note 2 – Summary of significant accounting policies (continued)

#### Concentrations of credit risk

The Corporation's financial instruments that are potentially exposed to concentrations of credit risk consist of cash. The Corporation places its cash with what it believes to be quality financial institutions. In addition, the Corporation placed its cash holdings in different financial institutions to have the full benefit of the Federal Deposit Insurance Corporation (FDIC) coverage. The Corporation believes no significant risk of loss is likely as a result of credit risk concentrations with respect to its cash.

#### Note 3 - Funding

The Corporation is funded by contributions from the nine (9) Signatory States of proportionate shares of the cost of the annual budget as approved by the Corporation's Board of Directors. Each Signatory State has two seats on the Corporation's Board of Directors, and these board members are usually selected from the directors of a State's public utilities commission, environmental protection agency, or energy department, as described in note 1.

The total contributed by all Signatory States during 2014 and 2013 was \$1,908,800 and \$1,773,312, respectively. In addition, during 2014 and 2013, several states paid an aggregate of \$1,017,024 and \$663,850, respectively, in advance for proportional funding costs, which are shown as deferred state revenue on the statement of financial position.

#### Note 4 – Auction process

One of the main functions of the Corporation is to administer the entire auction process of carbon dioxide (CO<sub>2</sub>) allowances for the participating states. The Corporation administered four (4) auctions during 2014 and 2013.

Each CO<sub>2</sub> allowance auction is conducted in accordance with the statutory and/or regulatory authority of each Signatory State offering CO<sub>2</sub> allowances for sale in that auction. These uniform price sealed quarterly auctions are designed to prevent price collusion by the bidders and are monitored by an independent third party vendor (see note 6).

Each State's number of allowances is specified in the statutes and/or regulations authorizing its CO<sub>2</sub> allowance budget. Allowances of any participating state are recognized by the CO<sub>2</sub> Budget Trading Program of each of the participating states even if that particular state is not participating in the auction.

#### Notes to Financial Statements (continued) December 31, 2014 and December 31, 2013

#### Note 5 – Retirement plan

The Corporation maintains a 403(b) plan whereby eligible employees may elect to defer contributions from their salary up to the limits established by the Internal Revenue Code. The Corporation will contribute up to 10% of an employee's annual compensation. Employees are vested in the Corporation matching contribution after 18 months of employment. The Corporation's cost for the years ended December 31, 2014 and December 31, 2013 totaled \$47,220 and \$45,301, respectively.

#### Note 6 - Commitments and contingencies

The Corporation receives funding under contracts and agreements from the Signatory States. Payments received under these arrangements are subject to audit by each Signatory State. Upon audit, if discrepancies are discovered, the Corporation could be held responsible for reimbursing the amount in question. As of the date of this report, no audit has been requested by any of the Signatory States.

The auction platform was created and is monitored by an unrelated independent contractor who is responsible for the integrity of the process. In addition, this independent contractor is responsible for verifying the collateral issued by the underlying institution for each bid made by an auction bidder. The Corporation has an agreement with two independent contractors to provide for supporting services with respect to its technical analysis and evaluation of the signatory states CO<sub>2</sub> budget trading programs. As of December 31, 2014 and December 31, 2013, the total cost provided was \$420,000 for each year.

The Corporation has an agreement with an independent contractor to serve as the market monitor for the RGGI CO<sub>2</sub> allowance market. This independent contractor monitors the conduct of the market participants in both the primary auctions and the secondary market to identify indications of market manipulation or collusion. It also reviews the administration of the auctions performed by the independent contractor referred to above. The total expenses for the years ended December 31, 2014 and December 31, 2013 were \$185,740 and \$186,190, respectively.

The Corporation has an agreement with an independent contractor to administer and otherwise manage the development and implementation of an emissions and allowance tracking system. The total expenses for the years ended December 31, 2014 and December 31, 2013 were \$306,661 and \$163,162, respectively.

Effective May 1, 2013, the Corporation has a two-year and eight-month space license agreement with the New York State Office of General Services for space in common with the New York State Department of Public Service (DPS) for conducting its programs.

The occupancy costs and related charges totaled \$42,374 and \$42,203 for the years ended December 31, 2014 and December 31, 2013, respectively.

#### Notes to Financial Statements (continued) December 31, 2014 and December 31, 2013

#### Note 6 - Commitments and contingencies (continued)

During the license period, the Corporation is permitted to use the furniture, electronic, and computer equipment in the licensed space. The use of some of this equipment is subject to an additional monthly charge.

The Corporation has not accounted for this licensed space expense using the straight-line method because the difference between the amortized and paid amounts would be immaterial.

Future minimum payment for 2015 under the license agreement is \$40,303. The Corporation is in the process of negotiating a new, or extension of, its license agreement for its office space.